# Consolidation of Funds: Unlocking Opportunities for Flexibility and Innovation

Georgia's Consolidation Practices
September 25, 2024
12:30 p.m. (Eastern Time)



#### Office of Federal Programs **Georgia Department of Education**

The Georgia Department of Education, Office of Federal Programs, provides technical assistance, program monitoring, and resources to local educational agencies (LEA) implementing federal Every Student Succeeds Act (ESSA) grants and Individuals with Disabilities Education Act (IDEA) grants.

Additionally, this office provides the necessary infrastructure to support local school districts in their efforts to provide special education-related services for students with disabilities and services and supports for English learners.









#### Presenters: Georgia Department of Education



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Coordinated Federal
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#### Agenda

- Overview of Consolidation of Funds
- How Consolidation Began in Georgia
- Logistics of Consolidation of Funds
- Georgia's Financial Practices
- Looking Back and Key Take Aways
- Closing Activity
- Question and Answer





## Overview of Consolidation of Funds

Kathleen Yarbrough



### Overview of Consolidation of Funds Funding Models

Flexibility in ESEA Statute allows LEAs to effectively leverage their local, state, and federal funds to promote school reforms and raise student achievement in Title I schoolwide schools.

### Funding Models



Traditional
All Funds Spent Individually,
Federal & State Funds Coordinated



Consolidated Federal Federal Funds Combined and Coordinated with State Funds



Consolidation of Funds
Federal, State, & Local Funds Combined

ESEA Section 1114(a)(1-2)



#### Overview of Consolidation of Funds Combining Funds in a Schoolwide Program

Schools that receive Title I, Part A (Title I) funds use the funds to operate either a schoolwide program or a targeted assistance program:

- A school operating a schoolwide program may consolidate (combine) for its schoolwide program Title I funds together with other Federal, State, and local funds.
- Consolidating funds is an important flexibility for using available resources effectively and efficiently in a schoolwide program.

ESEA section 1114(a)(1)(A) and 1114(a)(3)



### Overview of Consolidation of Funds Intent and Purpose

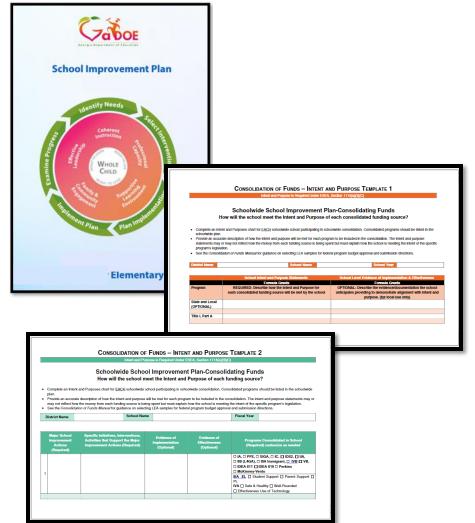
#### Schools that consolidate:

- Are not required to meet most statutory or regulatory requirements of the program applicable at the school level
- Must meet the intent and purposes of consolidated programs to ensure the needs of the intended beneficiaries are met
- Must maintain records that demonstrate the intent and purpose has been met for each consolidated Federal program

ESSA Section 1114(a)(3)(A)



## Overview of Consolidation of Funds Schoolwide Plans and Intent & Purpose



#### Schoolwide Plan

- Includes broad goals and action steps to comprehensively address prioritized needs
- Contains actions that meet the intent and purpose of each consolidated program
- May include actions not aligned to a federal program (meets state guidelines)

#### **Intent and Purpose Statement**

- Completed for each consolidated federal program after the schoolwide plan is established
- Highlights the best actions that meet the intent and purpose of consolidated federal programs
- Ensures the school "maintains records" that demonstrate the intent and purpose for each consolidated program has been met

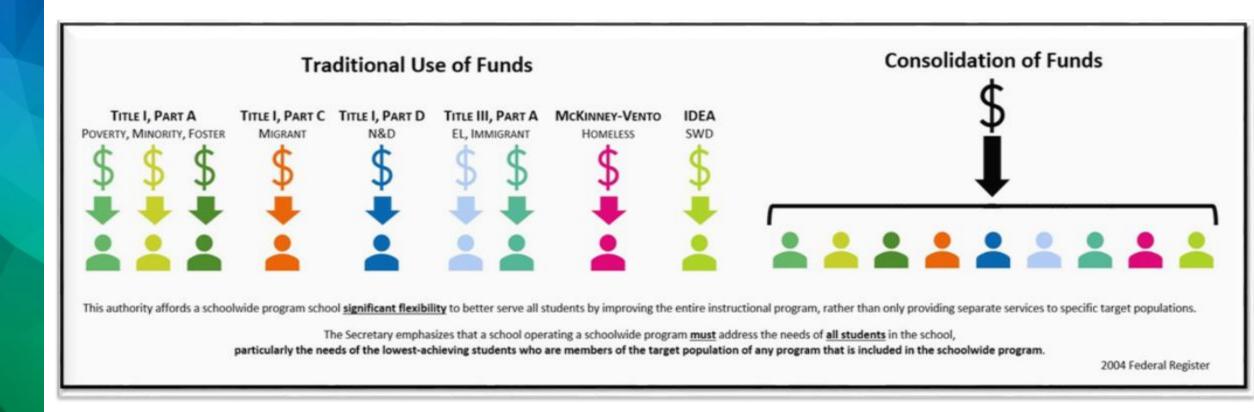
### Overview of Consolidation of Funds Intended Beneficiaries

"[The school] must meet the intent and purposes of that program to ensure that the needs of the **intended beneficiaries** [subgroups] are met. Such a school must be able to demonstrate that its schoolwide program contains sufficient resources and activities to reasonably address the intent and purpose of included programs, particularly as they relate to the lowest performing students."

2004 Federal Register



### Overview of Consolidation of Funds Traditional vs. Consolidated Funding



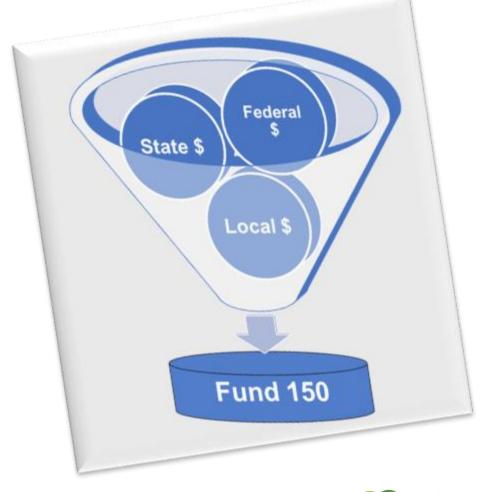


Overview of Consolidation of Funds Definition and Georgia's "Fund 150"

#### **Consolidation of Funds (CoF):**

Federal, State, and Local funds are consolidated into one "Fund 150" to promote flexibility and innovation at Title I schools operating schoolwide programs.

Federal funds "lose their individual identity" and the school has one flexible pool of funds.





### Overview of Consolidation of Funds Purpose of Consolidation of Funds

- Integrate and consolidate the services provided to children from Federal, State, and local resources to better meet the needs of students at schoolwide schools
- Leverage federal funds to effectively design and implement a comprehensive plan to upgrade the entire educational program of a school in order to raise the achievement of the lowest-achieving students



## Overview of Consolidation of Funds Increasing Academic Achievement

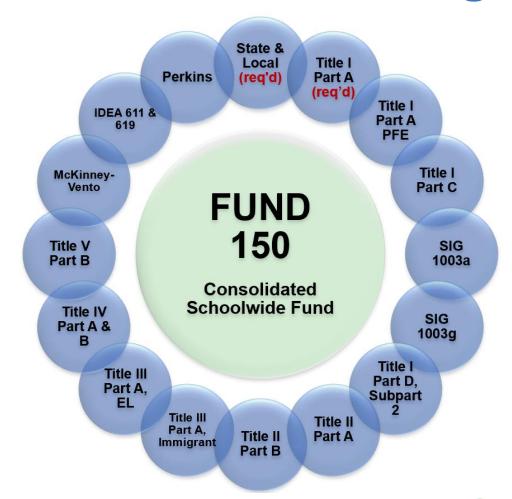
"By making systemic changes that knit together services funded from a variety of sources into a comprehensive framework, schools have a better chance of increasing the academic achievement of all students."

Non-Regulatory Guidance: Supporting School Reform By Leveraging Federal Funds in a Schoolwide Program, September 2016



### Overview of Consolidation of Funds Funds Available for Consolidation in Georgia

- LEAs consider district and school needs when determining which grants to consolidate.
- LEAs consider subgroups, statute-specific intent and purposes, grant period limitations, implementation and effectiveness.
- LEAs may consolidate different grants and amounts at individual schools within the LEA.





#### **LEA Spotlight #1**

**Pickens County** 



### Success Stories from LEAs in Georgia Pickens County School District



Locale: Rural

Enrollment: 4,007 students

**Poverty:** 61.97%

**Consolidation Participation:** 4 years

**Consolidated Programs:** 

- Title I, Part A
- Partial transfer of Title II to Title I
- SIG 1003(a)

Accolades: Hill City Elementary
School was named a 2021 National
ESEA Distinguished School

## Success Stories from LEAs in Georgia Pickens County School District

#### **Academic Supports: Literacy**

- Increased the number of hours students were served in small groups and individually by contracted services (i.e., retired teachers, certified educators, pre-service teachers)
- Increased the number of leveled readers in classroom libraries
- i-Read intervention program for K-2 students





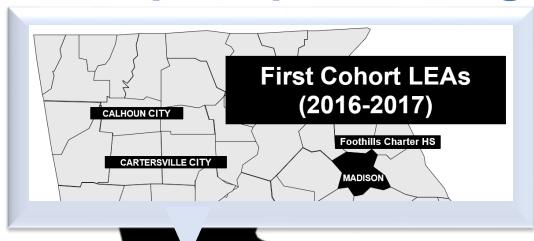
#### How it all Began in Georgia



**Shaun Owen** 



## How it all Began in Georgia What prompted Georgia's Initiative?



Cohort Data
4 Districts
14 Schools
4 ESEA Programs
(IA, IIA, IIIA, VB)

Four LEAs committed to educating children through service and support, not compliance and consequences. These LEAs wanted to ensure that federal support was

- classroom-centered & child-focused
- collaborative, innovative & dedicated to developing solutions
- leveraged to be efficient & effective



## How it All Began in Georgia History of Implementation in Georgia

#### Spring 2015

- Charter System Foundation leaders facilitated discussions on continuous improvement and innovation with 4 LEAs.
- Charter System Foundation leaders approached GaDOE senior leadership with the idea to consolidate
  federal, state and local funds. Superintendent Richard Woods agreed this approach aligned with his
  vision for supporting Georgia's students and created the Consolidation of Funds Superintendent's
  Initiative, creating a director position to facilitate the program.
- Shaun Owen **convened key stakeholders** 4 founding LEAs & several other interested LEAs, Charter System Foundation, ED OESE & OGC Offices, Georgia Department of Accounting & Audits (DOAA), GaDOE Financial Review & Federal Programs Offices, and Brustein & Manasevit.

#### 2015-2016

 Team commenced planning to analyze the changes to the implementation of federal programs through the lens of consolidation.

#### 2016-2017

Team launched Year 1 with monthly meetings to analyze progress.



### How it all Began in Georgia Map Documenting Consolidation Growth

#### **Cohort Data**

4 Districts14 Schools4 ESEA Grants

2016-2017



#### **Cohort Data**

47 Districts
414 Schools
22 Grants

2024-2025







#### **LEA Spotlight #2**

**Muscogee County** 



## Success Stories from LEAs in Georgia Muscogee County School District



Locale: City

Enrollment: 29,698 students

**Poverty: 76.62%** 

**Consolidation Participation:** 5 years

**Consolidated Programs:** 

- Title I, Part A
- SIG 1003(a)
- Title II, Part A



## Success Stories from LEAs in Georgia Muscogee County School District

### **Teacher Recruitment & Retention: School-Based**

- Recruitment
- Mentoring
- Workshops
- Team Building Activities
- Ongoing Support





#### Logistics of Consolidation of Funds



**Brittan Ayers** 



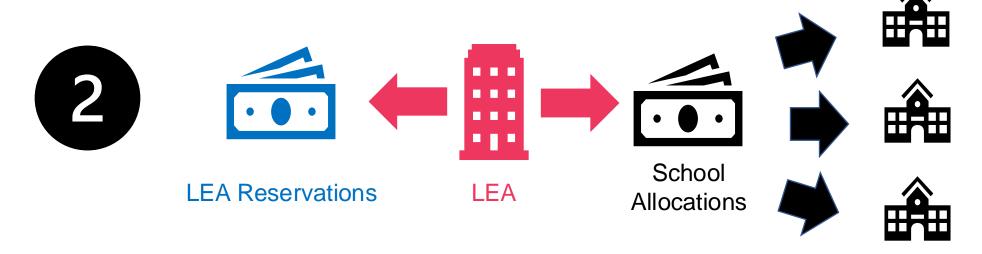
## **Logistics of Consolidation of Funds Step One**



Using allocation criteria found in federal statute, GaDOE allocates formula and discretionary/competitive grant funding to LEAs. Each funding source has a purpose to fulfill.



## **Logistics of Consolidation of Funds Step Two**



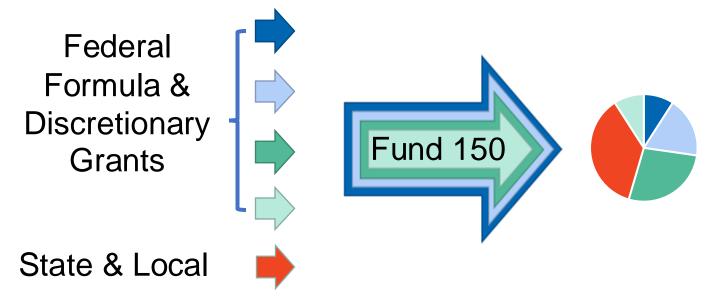
All federal grants are intended to meet the unique needs of students, their families, communities and school staff.

- Under a traditional funding model, some grants are designated for specific schools and others may be kept at the district to address needs collectively across the LEA.
- Under the **consolidation funding model**, LEAs allocate funds to schools after determining required reservations. School level allocations are determined in accordance with statutory requirements.

## Logistics of Consolidation of Funds Step Three







Federal funds are consolidated with state and local funds at the school level in the "Fund 150 budget". This fund code is unique to Georgia's implementation.



#### Logistics of Consolidation of Funds Step Four















Each school has a unique Fund 150 budget. Contributions vary by school, guided by availability and statutory requirements like population size, academic performance, poverty level, and competitive grant criteria.

Schools use Fund 150 to implement and enhance the school's instructional program as outlined in their schoolwide plan (SWP). With the flexibility in funding, schools are better able to coordinate meeting the unique needs of students carrying out the intent and purpose of each consolidated grant.



### Logistics of Consolidation of Funds

**Step Five** 

Federal

Formula &

Discretionary

Grants





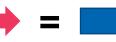
































































State & Local





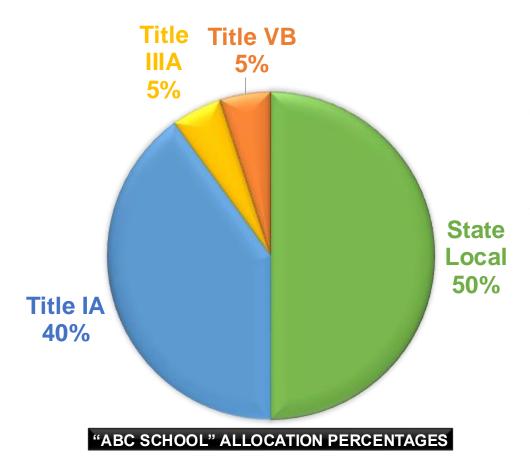


Georgia reimburses LEAs for expenditures for each federal grant separately. Prior to requesting funds from the state for any (one) consolidated grant, LEAs:

- Apply the % contributed at each school (year to date) to the total Fund 150 expenditures incurred by the school
- Total school-level contributions/expenditures
- Determine the amount of districtlevel reservation expenditures (if applicable)
- Add the total school level and district-level/reservation expenditures
- Request the drawdown



### Logistics of Consolidation of Funds Drawdowns Calculated on Percentages



"ABC SCHOOL" Total Fund 150 Expenditures \$250,000 (example)	
Program	Amount Charged to Program based on Percentages
State/Local	\$125,000
Title IA	\$100,000
Title IIIA	\$12,500
Title VB	\$12,500
Total	\$250,000



34



#### LEA Spotlight #3

**Madison County** 



## Success Stories from LEAs in Georgia Madison County Charter School System



Locale: Rural

**Enrollment:** 5,130 students

**Poverty:** 65.75%

**Consolidation Participation:** 8 years

**Consolidated Programs:** 

- Title I, Part A
- Title III, Part A EL
- Title V, Part B
- IDEA 611
- Title II & Title IV transferred to Title I

**Accolades:** Comer Elementary School was named a 2022 National ESEA Distinguished

School

## Success Stories from LEAs in Georgia Madison County Charter School System

#### **Multi-Tiered Systems of Support**

- MTSS as a framework for all students
- Serving students by "need" not "label"
- Data teaming at each Tier with formative data cycles
- Problem-solving processes
- Data-informed practices







# Georgia's Financial Practices

**Amy Rowell** 



# **Georgia's Financial Practices Statutory Requirement**

An SEA must modify or eliminate State fiscal and accounting barriers so that a Title I school operating a schoolwide program can easily consolidate funds from other Federal, State, and local sources to improve educational opportunities and reduce unnecessary fiscal and accounting requirements.

ESEA section 1111(g)(2)(E)



# **Georgia's Financial Practices Georgia's Modified Chart of Accounts**

The Chart of Accounts provides the basic structure for the U.S. Government Standard General Ledger (USSGL).

- Fund Code: Fund 150
- Program Code: 8881
   Use for transfers only
- Function: Limited to Functions
   Focused on Instruction & Supports
- Object Code: 881
   Use for transfers only

### **Quick Summary of Chart of Account Coding**

- 3 Digit Fund Code: The source from which funds are expended Example: Title I is Fund 402
- 4 Digit Program Code: The program from which the funds are expended Example: Title I is Program 1750
- **4 Digit Function Code:** The function, or broad category, from which the funds are expended *Example: Function 1000 is Instruction*
- The 3 Digit Object Code: The object, or specific category, from which the funds are expended

Example: Object Code 100 is Salaries



# **Georgia's Financial Practices Other Funding Flexibilities**

### **Transferability Options:**

- LEAs may fully or partially transfer Title IIA and/or Title IVA into other programs and then consolidate
- Further streamlines consolidation processes and enhances flexibility

### **Consolidation of Administrative Funds:**

- LEAs may consolidate administrative funds at the district level into a federally funded pool
- Streamlines time and effort for federally paid district-level staff



## **Georgia's Financial Practices Collaboration is Essential**





### **Principal**

- Schoolwide Plans
- Intent & Purpose Statements
- Implementing the schoolwide plan
- Monitoring the schoolwide plan
- Monitoring the budget

### **Program Coordinator**

- Schoolwide Plans
- Intent & Purpose Statements
- Monitoring plans and budgets
- Budget Entry original and amendments
- Fund 150 Budget Allocation Sheet
- Drawdown Reconciliations
- Completion Report

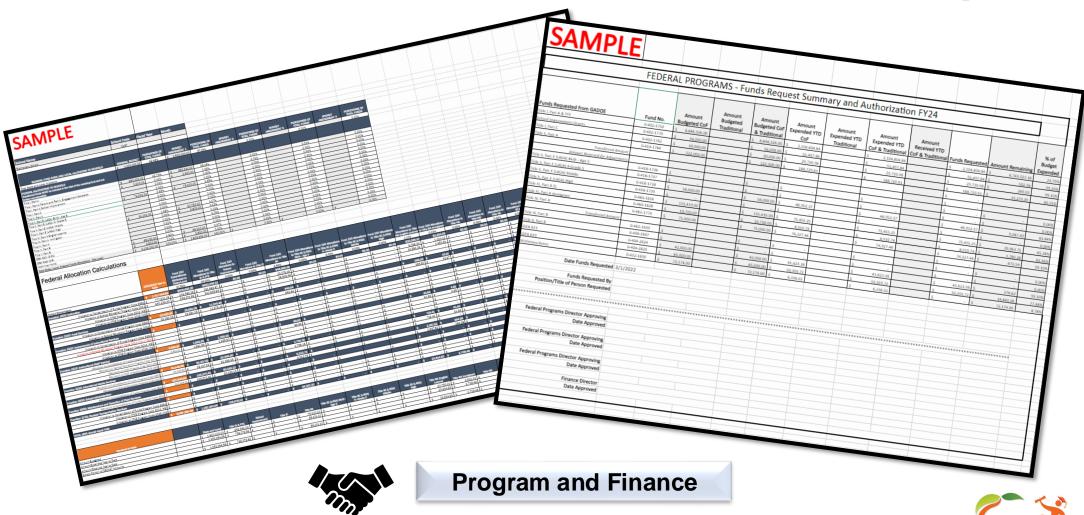
### **Finance Coordinator**

- Fund 150 budget entry in the financial software
- Budget transmission original and actuals
- Fund 150 Budget Allocation
   Sheet
- Drawdown Reconciliations
- Completion Report

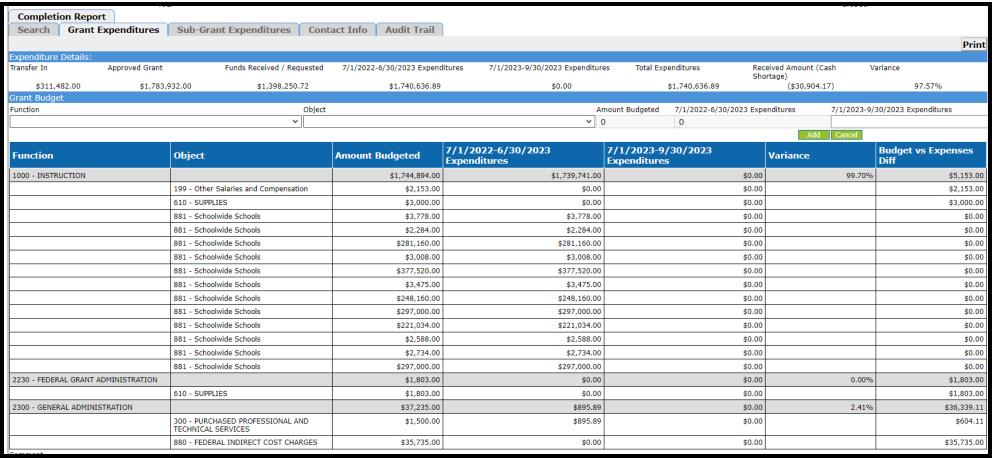
**Superintendent Oversight of Implementation of Consolidation of Funds** 



# **Georgia's Consolidation Practices Local Documentation for Drawdowns/Templates**



## Georgia's Consolidation Practices Completion Reports Indicate Consolidation Coding





**Program and Finance** 



# **Georgia's Consolidation Practices Samples Attached for Budget Approval**

#### Uploading Attachments

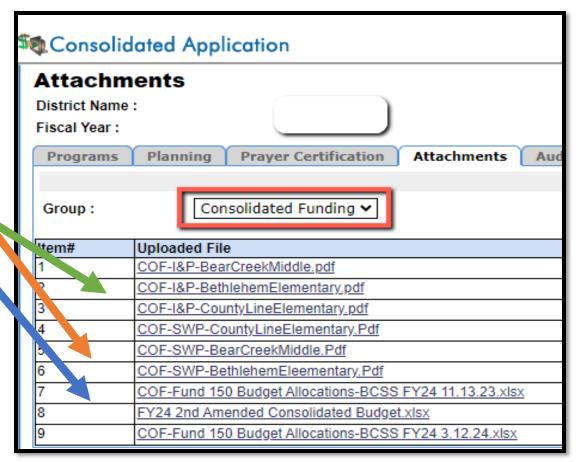
LEAs must upload samples into My GaDOE Portal Consolidated Application in the General Attachment Tab under the Consolidation of Funds dropdown and will be reviewed by the area specialists of all of the programs being consolidated. Title I schoolwide plan needs assessments may be kept on file locally or completed in SIP online. During Consolidated LEA Improvement Plan (CLIP) Budget Submission:

Attachment	Applicability	Quantity	Naming Convention
Schoolwide Plan	All Cohorts	LEA Sample	COF-SWP- Name of School
Intent & Purpose Statement	All Cohorts	LEA Sample	COF-I&P- Name of School
Fund 150 Budget	All Cohorts	All LEA schools	CoF-Fund 150 Budget
Allocations Attachment		included	Allocations
Fund 150 Budget*	New Cohorts	LEA Sample	CoF-Fund 150 Budget -
_			Name of School
Title I, Part A Supplement,	if applicable	All LEA schools	See Title I, Part A Guidance
not Supplant Methodology		included	
GA - District Level RAM/P			
Program Specific	See		
Requirements	Appendix H		

<sup>\*</sup>Fund 150 Budgets must be budgeted to the Function and Object Code by school. This can be an excel sheet or PDF/Excel export from financial software. Format will vary based on LEA Accounting Software and preference.



Principals, Program, and Finance





# Looking Back and Key Take Aways

**Shaun Owen** 





### Georgia's Consolidation Practices Key Changes in Implementation & Reporting

### **Statutory & Regulatory Flexibilities**

- Blended programming
- Allowability including relative benefit & expenditure controls
- Other funded, non-funded activities can meet a grant's intent & purpose
- Relaxed requirements for
  - Evidence-based practices
  - Federal Inventory
  - Time and effort
- IA/IIIA Notification of Services
  - OCR notification not waived

### **Modifications to ED Reporting**

- Title I, Part C
   K-12 Supplemental Services
- Title II, Part A LEA Use of Funds Survey
- Title III, Part A
   EL Supplemental Language Services
- Title IV, Part A
   Consolidation is not broken down
   by focus area in CSPR
- Title IV, Part B
   Combining & Reporting After
   School Programming

# **Georgia's Consolidation Practices Looking Back: 2015 to 2024**

#### LEA Accounting

- Removing SEA accounting barriers impacts reporting & technical support
- New LEA responsibilities require dedicated time to set-up & learn

#### LEA Collaboration

- Consolidation requires Finance & Federal Programs staff to have a more holistic understanding of school support
- Connections across LEAs are critical recruiting & mentoring

#### • LEA Federal Programs Role

 Consolidation changes the federal programs director's role in supporting schools – less compliance, more just-in-time flexibility, more hands-on

#### School Improvement Focused

• SEA budget approval, technical assistance, and monitoring has an increased focus on the continuous school improvement process

#### Philosophical Shift for SEA and LEA

 Consolidation promotes autonomy & innovation, common sense over compliance, collaboration & coordination





# **Georgia's Consolidation Practices Dedicated GaDOE Service and Support Team**

Year	Position and Roles		
FY15	Created Director of Consolidated Initiatives position		
FY19	Transitioned to a Consolidated Program Manager position		
FY21	Added two Program Specialist positions to support consolidation		
FY24	Expanded role of Program Specialist positions to include budget review and approval		
FY25	<ul> <li>Expanded Program Manager role from "Consolidation" to "Coordination"</li> <li>Expanded to five Program Specialists for budget review/approval for all LEAs that consolidate and other LEAs that transfer IIA and IVA</li> </ul>		





## **LEA Spotlight #4**

**Walker County** 



# Success Stories from LEAs in Georgia Walker County Schools



Locale: Rural

Enrollment: 8,422 students

**Poverty:** 80.57%

**Consolidation Participation:** 6 years

**Consolidated Programs:** 

Title I, Part A

Title II, Part A

Title IV transferred to Title I

Accolades: Cherokee

Ridge Elementary School named 2021 Georgia Distinguished Title I School



# Success Stories from LEAs in Georgia Walker County Schools

### **Arts**

- Materials
- Curriculum
- Transformed Media Center:
  - Art of Color
  - Art of Design
  - Art of Movement
  - Art of Sound





## **Closing Activity**







### Strategic Synergy Scenario – Literacy



State & Local \$18,000



Title I, Part A **\$12,000** 



Title II, Part A **\$21,000** 



Title IV, Part A **\$24,000** 



Title V, Part B **\$19,000** 



Without grant-specific allowability restrictions, think of how a flexible pool of funds could be used to support literacy. Use the chat to post possibilities.



## Strategic Synergy

### ~Synergy~

The combined outcome of consolidated funds, when working together, is greater than the total outcome of each funding source working separately.





### **Time for Questions**





56

### **Contact Information**

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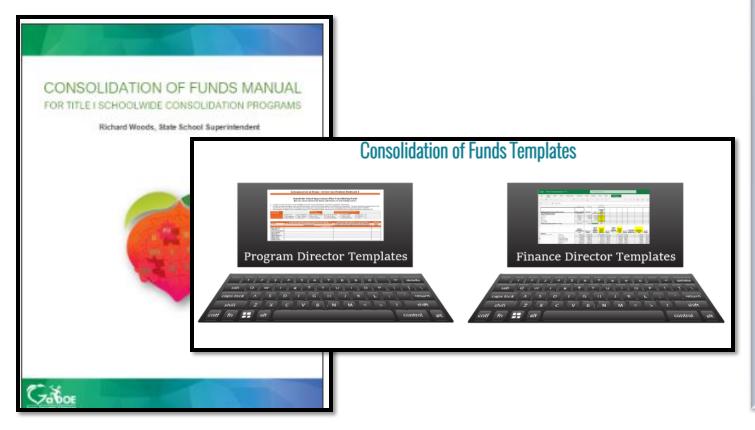
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## **Consolidation of Funds Resources**



## Webinar Recordings in GaDOE Community PL Catalog:

- Consolidation of Funds
   Informational Workshop –
   Highlights the basics of consolidation of funds, including budgeting.
- Consolidation of Funds
   Mid-Year Pulse Check —
   Highlights a mid-year pulse check with updates for budgeting, maintaining financial records, and ongoing monitoring.

Consolidation of Funds Webpage for Resources



## **Preparing students** for life.

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